

# MINUTES OF A MEETING OF THE COUNCIL HELD IN COUNCIL CHAMBER - CITY HALL, BRADFORD ON TUESDAY, 11 OCTOBER 2022

Commenced 4.00 pm  
Concluded 7.35 pm

## PRESENT

### Councillors:

#### LABOUR

A Ahmed	Akhtar	Alipoor	Amran
Azam	Berry	Choudhry	Cunningham
Dearden	Dodds	Duffy	Engel
Ferriby	Firth	Godwin	D Green
Hayden	Hinchcliffe	Humphreys	A Hussain
M Hussain	S Hussain	T Hussain	Iqbal
Jabar	Jamil	H Khan	I Khan
S Khan	Lal	Lee	Lintern
Mohammed	Mukhtar	Mullaney	Nazir
Parsan	Regan	Ross-Shaw	Rowe
Salam	Shafiq	Shaheen	Slater
Tait	Thirkill	Thornton	Walsh
Wheatley	Wood		

#### CONSERVATIVE

F Ahmed	Ali	Barker	Birch
Brown	Davies	Felstead	Glentworth
Goodall	K Green	Herd	Loy
Nazam	Pollard	Poulsen	Smith
Sullivan	Winnard		

#### LIBERAL DEMOCRAT

R Ahmed	Griffiths	Knox	Naylor
Stubbs	Sunderland		

#### GREEN

Edwards	Love	Warnes	Watson
Whitaker			

**BRADFORD  
INDEPENDENTS**

Elahi Sajawal

**BRADFORD SOUTH  
INDEPENDENTS**

J Clarke Majkowski

**ILKLEY  
INDEPENDENT**

Hawkesworth

**The Lord Mayor, Councillor Love in the Chair**

**27. DISCLOSURES OF INTEREST**

**Minute no. 38 – Notices of Motion**

Councillors A Ahmed, Dodds, Engel, Felstead, Ferriby, Firth, Hinchcliffe, Iqbal, H Khan, Salam and Thirkill declared a non-pecuniary interest in relation to notice of motion 12.1 (Climate impacts of the Combined Authority's investment plans) in their capacity as members of the West Yorkshire Combined Authority (WYCA).

**Minute no. 39 – Food Safety in the Bradford District**

Councillor Dearden declared a non-pecuniary interest on the basis that he operated a catering business in the Bradford District.

**28. MINUTES**

**Resolved** – That the minutes of the Council Meeting held on 12 July 2022 be signed as a correct record.

**29. APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors P Clarke, Coates, Hickson and K Hussain.

**30. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR (Standing Order 4)**

A copy of the Lord Mayor's announcements had been circulated and published on the Council's website.

**31. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

There were no restricted items.

**32. PETITIONS (Standing Order 11)**

Members were advised that the petition in relation to Grange House Surgery Community Infrastructure Levy (CIL) had been deferred to the December Council meeting.

**33. PUBLIC QUESTION TIME (Standing Order 13)**

There were no public questions.

**34. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES (Standing Order 4)**

**Resolved** – That the following membership changes be approved:

- a) Councillor Matthew Bibby (Conservative Group) replaces Councillor Joanne Dodds (Labour Group) on the Bradford South Area Committee for the remainder of the 2022/23 municipal year with effect from 18 November 2022.
- b) Councillor Joanne Dodds (Labour Group) replaces Councillor Abdul Jabar (Labour Group) as an alternate on Bradford South Area Committee.
- c) Councillor Ralph Berry (Labour Group) to be removed as an alternate on Bradford South Area Committee.
- d) Councillor Whitaker (Green Group) replaces Councillor Hawkesworth (Ilkley Independent) on the Keighley Area Committee for the remainder of the 2022/23 municipal year with effect from 18 November 2022.
- e) Councillor Anna Watson (Green Group) replaces Councillor Wheatley (Labour Group) on the Shipley Area Committee for the remainder of the 2022/23 municipal year with effect from 18 November 2022.
- f) Councillor Caroline Firth (Labour Group) replaces Councillor Malcolm Slater (Labour Group) on Keighley Area Committee.
- g) Councillor Malcolm Slater (Labour Group) replaces Councillor Caroline Firth (Labour Group) as an alternate on Keighley Area Committee.
- h) That Shifa Simab be appointed as voting co-opted parent governor representative on Children’s Services Overview and Scrutiny Committee for the remainder of the 2022/23 municipal year.
- i) Councillor Karen Regan (Labour Group) replaces Sameena Akhtar (Labour Group) on Corporate Overview and Scrutiny Committee.

**35. REPORT BY THE LEADER OF THE COUNCIL (Standing Order 11A)**

The report of the Leader of the Council had been circulated and published on the Council’s website.

**36. MEMBER QUESTION TIME (Standing Order 12)**

Details of the questions from Members to the Leader of Council and Portfolio Holders and the answers given had been circulated and published on the Council’s website.

**37. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES (Standing Order 15)**

There were no recommendations to consider.

**38. NOTICES OF MOTION (Standing Order 17)**

**Resolved** – That the following notices of motion be approved:

**12.1 – Climate impacts of the Combined Authority’s investment plans**

Moved by: Councillor Susan Hinchcliffe

Seconded by: Councillor Alex Ross-Shaw

That with the addition of the following words the motion be amended to read as follows:

Council notes that:

- a) all five West Yorkshire district councils - led by Bradford - declared a ‘climate emergency’ in early 2019;
- b) the West Yorkshire Combined Authority matched those declarations in June 2019;
- c) the Combined Authority issued its ‘Carbon Emissions Reduction Pathways’ study in July 2020;
- d) the Mayor of West Yorkshire, Tracy Brabin, was elected in May 2021 with a pledge to “tackle the climate emergency and protect our environment”.
- e) the West Yorkshire Combined Authority Carbon Impact Assessment Summary Findings Report (Mott Macdonald and Ricardo, January 2022) found that the Combined Authority needs to take further significant steps to align its investment pipeline with its ambitious climate goals;
- f) Combined Authority and council schemes are constantly under review to be able to deliver, within a more constrained financial climate, our clearly stated clean growth ambitions by 2038.

In response to the above,

- the Combined Authority has commissioned a number of projects, including the Carbon Impact Assessment project, the first of its kind nationally, which seeks to develop a robust new approach to support decision making that takes into consideration carbon impacts of proposals within the Combined Authority’s investment programme;
- The Carbon Impact Assessment project aims to develop methodologies for assessing the carbon impact of schemes as they progressed through the assurance process. It also carried out a number of assessments of existing projects (ones already being developed) from information submitted (mainly in the form of business cases).
- These assessments were carried out as part of the work to develop the Carbon Impact Assessment toolkit.
- the Carbon Impact Assessment has now been incorporated into the assurance process and all the documentation and guidance has been made available to promoters to use. The process represents a significant step forward in making sure that carbon impact can be considered by

- decision makers when deciding on the progress of a proposal;
- In October 2021, the Combined Authority also published its West Yorkshire Climate and Environment Plan, which formally sets out the steps that will be taken to radically overhaul the regional economy, creating new green jobs, transforming transport and ensuring warm, energy efficient homes for everyone;

Council therefore requests that:

- Bradford and West Yorkshire deliver at pace our carbon reduction ambitions.
- Bradford and West Yorkshire continue to report regularly on these important issues at:
  - Climate, Energy and Environment Committee at WYCA,
  - Investment Committee at WYCA
  - Transport Committee at WYCA
  - Council Executive as well as Regeneration and Environment Scrutiny
- Engage with the assurance framework produced from the Carbon Impact Assessment when assessing the capital investment programme and ensure that projects are taken forward that will help Bradford and West Yorkshire achieve its net zero ambitions.

## **12.2 – Bradford District pays its respects to Queen Elizabeth II and welcomes King Charles III**

Moved by: Councillor Susan Hinchcliffe

Seconded by: Councillor Rebecca Poulsen

With heavy hearts, communities across the Bradford District have paid their respects and offered their thanks for a life of public service to Her Late Majesty Queen Elizabeth II.

Her late Majesty the Queen touched the lives of many millions of people throughout her 70-year reign. She first visited Bradford in October 1954, just 16 months after her Coronation, and continued to be loved and cherished by our communities across the district throughout the whole of her reign.

Queen Elizabeth II was highly regarded throughout the world, gaining respect for her measured, dignified and strong leadership through good times and bad. The Bradford district welcomes King Charles III and wishes him well as he builds on his mother's legacy and begins a new era. We look forward to welcoming him to Bradford at the earliest opportunity.

## **12.3 – Supporting the Bradford District through the winter months**

Moved by: Councillor Matt Edwards

Seconded by: Councillor Kevin Warnes

That the motion be amended to read as follows:

## Council notes:

The decisions taken by the government in its recent mini-Budget have been a surprise to local residents and businesses. We are all therefore naturally pre-occupied with the wellbeing of our district's residents in the upcoming difficult months ahead.

We need the Chancellor to keep the residents of Bradford district in mind when he makes his statement on 23rd November setting out public service spending commitments, given the ongoing need for greater support due to the impact of rising prices on household, business and council budgets.

The latest Centre for Cities report in August has demonstrated that many of the hardest-hit places, due to the cost of living crisis, are in the North. The poorest households tend to spend a higher percentage of their income on essentials like energy and food, which makes them more vulnerable to soaring prices. We ask the new Prime Minister to level up the North and support the most vulnerable families now.

We thank the West Yorkshire Mayor for playing her part and bringing in Mayor's Fares - £2 for a single journey and £4.50 for a capped daily fare. However, in recent years bus services have been drastically cut with further cuts to services within Bradford District announced only last month.

We thank officers for getting the recent one-off energy council tax payments out to households promptly and before government deadlines.

## Council resolves to:

- Implement a cost of living action plan to ensure the rapid deployment of resources and support for residents across the district by the council and partners through the winter months. The action plan will include advice and support with energy bills, practical help with home insulation and options for investing in renewable energy, welfare, debt, health, warm spaces, access to affordable food and more.
- Distribute a cost of living survival guide for residents containing help, information and signposting of support available in the district, backed up by a communications plan to ensure the help and support is publicised widely and accessible to all.
- As councillors through our surgeries and other events, provide help and information on cost of living for all residents who need it, particularly the most vulnerable, and link up with community groups, VCS and partners in our wards.
- Ensure our ward-based neighbourhood teams are ready for winter, working with Community Partnership Networks to identify vulnerable people and connect them with support services.
- Drive forward vital net zero carbon regeneration schemes and investment, and support the delivery of a successful City of Culture 2025 to create net zero carbon jobs and opportunities for residents in line with our stated

commitment to respond to the climate emergency.

- Ask the government to deliver of a “new deal on buses” which will ensure services are not only restored, but expanded to deliver a high frequency, affordable and sustainable bus network.
- Ask the government for a commitment that it will not order councils to make further cuts when residents most need our services in the months and years ahead. And lobby for further government support for residents, such as funding for Local Welfare Provision.
- Ask the government to restore the uplift in Universal Credit that was cut by the Conservatives a year ago (a Briefing Note published by the Joseph Rowntree Foundation in 2021 showed that this decision reduced the income of 5.5 million poorer families by £1000 a year and plunged an additional 500,000 people into poverty - including 200,000 children).

## **12.4 – Standing up for responsible tax conduct**

Moved by: Councillor Susan Hinchcliffe

Seconded by: Councillor Joe Wheatley

Full Council notes that:

1. The pressure on organisations to pay their fair share of tax has never been stronger.
2. Polling from the Institute for Business Ethics finds that “corporate tax avoidance” has, since 2013, been the clear number one concern of the British public when it comes to business conduct.
3. Two thirds of people (66%) believe the Government and local councils should at least consider a company’s ethics and how they pay their tax, as well as value for money and quality of service provided, when awarding contracts to companies.
4. Around 17.5% of public contracts in the UK have been won by companies with links to tax havens.
5. It has been conservatively estimated that losses from multinational profit-shifting (just one form of tax avoidance) could be costing the UK some £17bn per annum in lost corporation tax revenues and therefore funding for public services.
6. The Fair Tax Mark offers a means for business to demonstrate good tax conduct, and has been secured by a wide range of businesses across the UK, including FTSE-listed PLCs, co-operatives, social enterprises and large private businesses.

Full Council believes that:

1. Paying tax is often presented as a burden, but it shouldn’t be.
2. Tax enables us to provide services from education, health and social care, to flood defence, roads, policing and defence. It also helps to counter financial inequalities and rebalance distorted economies.
3. As recipients of significant public funding, local authorities should take the lead in the promotion of exemplary tax conduct; be that by ensuring contractors are paying their proper share of tax, or by refusing to go along with offshore tax dodging when buying land and property.
4. Where councils hold substantive stakes in private enterprises, influence should be wielded to ensure that such businesses are exemplars of tax transparency and

tax avoidance is shunned.

5. More action is needed, however, as current and proposed new UK procurement law significantly restricts councils' ability to either penalise poor tax conduct (as exclusion grounds are rarely triggered) or reward good tax conduct, when buying goods or services.

6. UK cities, counties and towns can and should stand up for responsible tax conduct - doing what they can within existing frameworks and pledging to do more given the opportunity, as active supporters of international tax justice.

Full Council resolves to:

1. Approve the Councils for Fair Tax Declaration.

2. Lead by example and demonstrate good practice in our tax conduct, right across our activities.

3. Ensure IR35 is implemented robustly and contract workers pay a fair share of employment taxes, notwithstanding national government is indicating they are rowing back on our powers in this regard.

4. Not use offshore vehicles for the purchase of land and property, especially where this leads to reduced payments of stamp duty.

5. Undertake due diligence to ensure that not-for-profit structures are not being used inappropriately by suppliers as an artificial device to reduce the payment of tax and business rates.

6. Demand clarity on the ultimate beneficial ownership of suppliers UK and overseas and their consolidated profit & loss position, given lack of clarity could be strong indicators of poor financial probity and weak financial standing.

7. Promote Fair Tax Mark certification especially for any business in which we have a significant stake and where corporation tax is due.

8. Support Fair Tax Week events in the area, and celebrate the tax contribution made by responsible businesses who are proud to promote responsible tax conduct and pay their fair share of corporation tax.

9. Support calls for urgent reform of UK procurement law to enable local authorities to better penalise poor tax conduct and reward good tax conduct through their procurement policies.

## **12.5 – Ilkley riverside**

Moved by: Councillor Abdul Jabar

Seconded by: Councillor Alex Ross-Shaw

That with the addition of the following words the motion be amended to read as follows:

The Council notes:

- Ilkley's riverside is an attractive location and a desirable destination both for local residents and visitors from across the district and further afield. Consequently, Ilkley's riverside is an important asset for the entire district.
- The actions of some people at the riverside can cause acute problems, including littering and anti-social behaviour.
- There is a Public Space Protection Order (PSPO) and a Hot Weather Plan in place, which are sensible measures which should help to address these problems.



- The challenges faced in Ilkley is a classic example of how councils should have more funding to support our local communities. A decade of government cuts has left the council with over £300m less to spend every year to fund services across the district at a time when demands have increased and antisocial behaviour needs to be tackled everywhere it appears.
- Notwithstanding the challenging financial situation, the council has invested in a range of measures designed to prevent and tackle the issues at Ilkley riverside, including:
  - deploying council wardens to the park area as a priority;
  - deploying PSPO officers on joint patrols alongside police and PCSOs;
  - provided additional bins including large waste bins and
  - deployed staff to cover weekend periods and carry out additional clearing during the week for Ilkley park, particularly during hot weather;
  - deployed additional traffic officers and parking enforcement patrols in Ilkley; installed additional security railings to the bridge;
  - installed new safety signage around the park;
  - provided additional youth work activities as part of the summer activities plan;
  - completed the new play area and resolved snagging issues;
  - held weekly partnership meetings through spring and summer overseen by Keighley Area Co-ordinator's office;
  - and worked alongside the Friends of Ilkley Park volunteer group to arrange more litter picking.

Council resolves to:

- Commend the efforts of volunteers, council staff and partners in helping to address the problems at Ilkley's riverside. Recognise that, as one of the district's most important assets, Ilkley's riverside requires sufficient attention and resources to ensure it retains its reputation as an attractive visitor destination.
- Ask Keighley area office to maintain and build on the comprehensive approach with partners in tackling the issues at Ilkley park and riverside especially in planning for the warmer months.
- Ask the Safer and Stronger Communities team to continually review best practice at Ilkley riverside and all visitor destinations across the district experiencing challenges with littering and antisocial behaviour.
- Lobby Government for more funding for local public services.

## **12.6 – Local Authority Mental Health Challenge**

Moved by: Councillor Fozia Shaheen

Seconded by: Councillor Sarah Ferriby

That with the addition of the following words the motion be amended to read as follows:

Council notes:

Yesterday, the 10<sup>th</sup> October, was World Mental Health day.

One in four people in the U.K. experience a mental health problem in any given year, with depression an increasingly common condition worldwide and mental health the leading cause for work absence in the UK accounting for over 50% of all work health-related absences. This effectively means that we all have experience of poor mental health at some point in our lives. Evidence also shows that people with severe mental illness die up to 20 years younger than their peers in the UK. And some studies suggest the rate of mental health problems in people with a learning disability is double that of the general population.

Bradford District has 72.8 per 100,000 more hospital admissions as a result of self-harm than the average for England. Furthermore, Bradford District has a higher prevalence of children with conduct disorders compared to England. This is also true for children that have an emotional disorder.

As a local authority we have a crucial role to play in improving the mental health of everyone in our local community, and to help tackle some of the widest and most entrenched inequalities in health.

Overall 12% of children aged 5 to 17 within Bradford District are estimated to have a mental health disorder; this is higher than the average for England overall which is 9.2%.

Mental health should be a priority across all the local authority areas of responsibility. All Councillors from all sides of this chamber, can play a positive role in championing mental health on an individual and strategic basis. It's vitally important that we play our part.

The council is already signed up to the Local Authority Mental Health Challenge with our nominated elected member Mental Health Champion being Cllr Fozia Shaheen.

As the district's health system, we are also working towards signing up to an update to the "prevention concordat for better mental health", a draft of which was agreed at the former Mental Health, Learning Disability and Neurodiversity board earlier this year. The five domains of the prevention concordat are: understanding local needs and assets; working together; taking action for prevention and promotion, including reducing health inequalities; defining success and measuring outcomes; and leadership and direction.

Council resolves to:

Bring the updated draft "prevention concordat for better mental health" to the Health and Wellbeing Board for its consideration and sign-up.

Working as part of the Local Authority Mental Health Challenge, support the elected member "Mental Health Champion", Portfolio Holder for Health & Wellbeing and all other councillors to continue to:

- advocate for mental health issues in council meetings and policy development and reach out to the local community to raise awareness of mental health issues and challenge stigma;

- listen to people with personal experience of mental health and co-produce services with them to satisfy local needs and priorities;
- scrutinise areas that have an impact on people's mental health such as Housing needs, bereavement, family break up, etc.;
- foster local partnerships between agencies to support people with mental health problems more effectively;
- identify at least one priority each year for focused work; and
- respond to occasional requests from the challenge coordinator for updates on activities undertaken in the role of member champion.

Task our officer who is the Public Health lead for mental health to continue to:

- advise the member Champion on current issues and priorities, supporting implementation of strategies initiated by the member champion.
- raise awareness within the council's staff about mental health issues.
- seek external support for activities led by the council to promote mental health and wellbeing.
- provide information to the member champion to support their work  
Liaising with mental health challenge national partners to secure information and advice.

Work with local partners to consistently look for innovative ways to support positive mental health in our community, including in local schools, neighbourhoods, places of work and in all other areas of our community.

Continue to lobby Government to ask that mental health be given the same parity of esteem and attention that other areas of the health sector receive.

## **12.7 – Extending access to Council swimming facilities for all children**

Moved by: Councillor Sarah Ferriby

Seconded by: Councillor Susan Hinchcliffe

That with the addition of the following words the motion be amended to read as follows:

This Council notes:

With the cost-of-living crisis, many families are having to cut back on discretionary spending to ensure they can meet their increasing bills and food costs. Many children risk missing out on swimming and other leisure activities.

Low levels of physical activity can have a negative impact on people's health and wellbeing. Offering low-cost and easily accessible municipal swimming pools and other sport and leisure facilities is one way that Bradford Council can support more people to be active.

The Council provides a wide range of free and low-cost sport and leisure facilities for children and young people to improve their health and wellbeing, including but not limited to: our sports and leisure centres offering highly competitive prices; our significant investment in improving our parks, green spaces, play facilities and

outdoor gym equipment across the district; running successful HAF events (holiday activities and food programme); and increasing doorstep play, pocket parks and cycling provision.

In addition to offering reduced prices for children, we also offer the popular Bradford Leisure Card which gives reduced prices for particular groups including young people aged 16-17.

The increase in pool space we need across the district to enable everyone, no matter what their age or income, to get access to swimming at low-cost. We note the council's success in securing Levelling Up funding for the Squire Lane new pool.

This Council resolves to:

Continue to ensure wide access to swimming, sport and leisure facilities for all children in the district under the age of 16, despite the impact of the cost of living crisis on household and council budgets, by:

- Maintaining our competitive junior pricing, with regular benchmarking against other authorities
- Continuing our proud investment in excellent new and existing facilities which are accessible in all parts of the district
- Publicising our sport and leisure facilities as widely as possible through innovative communications campaigns.
- Supporting the council's levelling up bid to Government for Bingley which includes a new pool facility.

### **39. FOOD SAFETY IN THE BRADFORD DISTRICT**

The Director of Health and Wellbeing submitted a report, which presented the Food Safety Service Plan, as required by the Food Standards Agency, for approval by Council.

#### **Resolved –**

- a) That the work of the Food Safety Team, as documented in the Food Safety Service Plan, be supported.
- b) That it be approved that the proposed approach to performance monitoring and management of resources provides the necessary assurance that the delivery of food safety controls are in line with expectations.

Lord Mayor

**Note: These minutes are subject to approval as a correct record at the next meeting of the Council.**